

Curriculum Vitae

Personal information

Bayer, Judit Anna, PhD. Habil.

Email: bayerj@uni-muenster.de

<http://www.juditbayer.eu>

<https://uni-bge.hu/hu/kkk/munkatarsak/bayer-judit--307>

<https://www.uni-muenster.de/Jura.tkr/oer/organisation/prof-dr-bernd-holznagel-llm/dr-judit-bayer/>

ORCID ID: <https://orcid.org/0000-0003-0558-807X>

Academic Qualifications

Habilitation Eötvös Loránd University of Sciences, Faculty of Law, Department for Constitutional Law, Budapest, Hungary. Topic: Data Protection in the Digital Age in the European Union.

PhD Eötvös Loránd University of Sciences, Faculty of Law, Department for Constitutional Law, Budapest, Hungary. Field: Constitutional Law. Topic: Freedom of Expression in the Network: how the constitutional theories of the protection of freedom of expression apply to the internet.

Academic Research Experience and Fellowships

10/2023-03/2024 **CAIS Bochum**, Research Fellowship: Human rights in the networked society.

08/2022-12/2022 WIRE Fellowship at the **University of Münster**, Institute for Information, Telecommunication and Media Law. Topic: Human Rights in the digital environment.

09/2021-08/2022 Senior Research Fellow at the **University of Münster**, Institute for Information, Telecommunication and Media Law. Topic: The digital legislative package of the EU.

06/2021- 08/2021 DAAD Fellowship at the **University of Münster**, Institute for Information, Telecommunication and Media Law. Topic: Liability and responsibility of online social media platforms. Activities: Organising a workshop series and co-authoring and co-editing a collective volume.

03/2021-06/2021 WWU International Fellowship at the **University of Münster**, Institute for Information, Telecommunication and Media Law.

08/2020 - 02/2021 Schumann Fellowship at the **University of Münster**, Institute for Information, Telecommunication and Media Law. Topic: Respecting Human Rights in the Content Removal Procedure by Social Media Platforms.

06/2018 – 02/ 2019 Policy Fellowship. ENGAGE Fellowship by Center for **European Policy Studies (CEPS) and Open Society for Europe (OSIFE)**. Topic: Public discourse and the role of social media in its facilitation.

09/2008 – 02/2009 Project Director, main author. **Hungarian Academy of Sciences**, Budapest, Institute for Legal Studies, Centre for Infocommunication Law. Topic: European regulation of state aid and public service broadcasting and its application in Hungarian public service media.

01/2006 – 12/2006: Senior Research Fellowship. **Victoria University of Wellington**, New Zealand. School of Law.

01/2002 – 03/2003 Internet Policy Fellowship. Open Society Institute, International Policy Fellowship, Budapest, Hungary. Topic: Content regulation on the internet.

Academic Employment History

09/2016 – 2020: **Budapest Business University of Applied Sciences**, Faculty of International

Relations, Department for Communication Studies, Hungary.

Title: Associate Professor

Courses: Media and Communication Law (BA), Political Communication (MA, English), Network Communication (BA).

09/2015 – 08/2016 **Miskolc University, Law School**, Department for Media and Information Law, Hungary.

Title: Associate professor

Courses: Internet Regulation, Data Protection (LLM).

06/2003 – 09/2015 **Zsigmond Király Főiskola**, Budapest (King Sigismund College) Faculty of International Relations and Political Sciences.

Title: College Professor, (09/2005-09/2009 **Associate Professor and Head of Department**; 05/2002 – 09/2005: Adjunct Professor)

Research leave in 2006, maternity leave from 2009-2015.

Courses: Internet law (BA), Information Society (BA), Media law (BA).

Experience as Visiting Lecturer

09/2020-06/2022 **University of Münster**, Co-teaching the course [AI, Human Rights and Ethics](#). An interdisciplinary and inter-institutional, innovative research course.

02/2019-06/2023 **University of Miskolc**, Faculty of Law: Continuing Education in Data Protection for Legal Professionals: Data Protection in the Media.

01/2006 – 12/2006: **Victoria University of Wellington**, New Zealand. School of Law. Teaching Master and LLB Honours course in International Cyberlaw.

Guest Lectures in the past three years

24/05/2023 **University of Münster, Wirtschaftsinformatik**: Guest Lecture on "AI and Ethics" (Course: Scientific Ethics).

17/01/2023 **University of Marburg**, Guest Lecture on "Platform Governance" (Course: Platform Regulation).

Policy Research Experience

03/2023 - ... Participant in the project "A Monitoring Framework for the Code of Practice on Disinformation".

02/2021/-05/2021 Project leader and author on disinformation for the European Parliament Research Service (LIBE Committee).

12/2020-02/2021 Project leader and author on disinformation for the European Parliament Research Service (INGE Committee).

09/2020-07/2020 Participant in a research on Strategic Litigation against Public Participation (SLAPP) for the European Commission.

01/2020 – 05/2020 Participant in a research on Hate Speech and Hate Crime within the European Union. European Parliament, LIBE Commission.

08/2018 – 02/2019 Project director, scientific coordinator, main author. Policy research: European Parliament, LIBE Commission (via Center for European Policy Studies, CEPS) Topic: Disinformation and Propaganda - their impact on democracy, the rule of law and human rights in the European member states and the European Union.

03/2016 – 11/2016 Project coordinator, author. European Parliament, LIBE Commission (via Center for European Policy Studies, CEPS). Topic: Media freedom and pluralism in the European Union.

Academic Education

LLM University of Münster. Degree expected: 2024.

PhD. Eötvös Loránd University of Sciences, Faculty of Law, Department for Constitutional Law, Budapest, Hungary. PhD.

Doctoral Support Program. Central European University (CEU), Department of Legal Studies, Hungary. Certificate.

LLM Eötvös Loránd University of Sciences, Faculty of Law, Hungary. Legal degree.

Political Science and Psychology, University of Vienna, Austria. No degree acquired.

Participation in academic procedures

PhD procedures:

2008 dr. Polyák Gábor Pécsi Tudományegyetem. Media Regulation.

2017 dr. Vári Péter, Corvinus Egyetem. Introduction of the digital terrestrial television.

2017 dr. Nagy Krisztina, Pécsi Tudományegyetem. The Importance of Media Literacy in Media Policy and its regulatory framework.

2016 dr. Maksó Bianka, Miskolci Egyetem. Data protection: Binding Corporate Rules.

Habilitation procedure:

2017-2018 dr. Fehér Katalin, ELTE BTK. Digital Technology and Augmented Mediatization.

Relevant Memberships of scientific societies

2019 – Member of the International Communication Association

2018 – Member of the Media Commission of the Hungarian Academy of Sciences.

2010 – 2017 Member of the Executive Board of the Hungarian Communication Research Society

2010 – 2013 Chairperson of the Legal Committee of the Hungarian Advertising Association

2003 – Member of the Hungarian Europe Society (MET).

Invited Expertise, Committee Memberships

2023 Review of the Platform Reports in relation to the Code of Practice on Disinformation.

2022 CEPS, in cooperation with the Global Policy Institute at Queen Mary University of London (GPI-QM), and the RENFORCE Centre at Utrecht University Task Force 'Towards a global playing level field for an open and secure online environment: Regulation, enforcement, and the role of public-private cooperation in EU and UK's democratic and rule of law-based societies'.

2022 European Commission, EMFA Consultation

2018-2023 Media Pluralism Monitor

2021 CEPS Framework Contract Participant

2020 WHO Infodemic Management Network

Participation in Peer-Reviewed Journal Editing or Proposal Review:

2017 – 2023 Chief Editor of the academic journal [Médiakutató](#) quarterly, Hungary.

2016 - Invited reviewer to several academic journals, including: New Media and Society, the International Journal of Communication, European Journal of Communication, Internet Policy Review; SCRIPTed – A Journal of Law, Technology & Society, Political Research Exchange, Journalism, etc.

2017– 2023 Review of grant proposals for the National Science Centre of Poland, Fund for Scientific Research-FNRS Belgium, Social Sciences and Humanities Research Council – Government of Canada, and Hungarian Academic Accreditation Committee

Relevant Languages:

English: Cambridge Proficiency, 2001

German: second language, TELC C1

Mothertongue: Hungarian

Outstanding Skills:

Scientific coordination of research projects

Project leadership

Editing academic texts

Policy research and consulting

List of publications: (selection)

Peer-reviewed academic papers:

- Bayer, J. (2024) The Place of Content Ranking Algorithms on the Ai Risk Spectrum, Telecommunication Policy (Accepted for publication, pre-publication at SSRN) <http://dx.doi.org/10.2139/ssrn.4586515>
- Bayer, J. (2024) Legal Requirements of Using ChatGPT in the Media. *Rechtshandbuch, Nomos* (accepted for publication)
- Bayer, J. - Grimme, Chr. - Meuwly, D. - Trautmann, H.: AI Trustworthiness in the Judicial Process – Challenges, Risks and Opportunities, *Social Media and Society* (Submitted)
- Bayer, J (2022) Facebook Oversight Board: limitations and opportunities as a dispute resolution body. *Fundamentum*, vol. 26/3. <http://fundamentum.hu/sites/default/files/fundamentum-2022-3-01.pdf>
- Bayer, J (2022) AI and disinformation. The technological and legal limits of content regulation in the context of disinformation. *Legal Tech*. 1(2) p. 81.-87.
- Bayer, J (2022) Procedural rights as safeguard for human rights in platform regulation. *Policy&Internet*. 1-17. Online first, 25 May 2022 <https://doi.org/10.1002/poi3.298>
- Bayer, J (2022) The educated citizenry. The Proposal for a Regulation on transparency and targeting of political advertising. *MMR*, 535.
- Bayer, J. - Holznagel B. (2022) Neue Rahmenbedingungen für den Einsatz von Algorithmen im Mediensektor. *Kommunikation und Recht*. 240-247. 25/4. (in German).
- Calleja, N. et al, ... Bayer, J. ... – Purnat, T. (2021) A public health research agenda for managing infodemics: Methods and results of the first WHO infodemiology conference. *Journal of Medical Internet Research*.
- Bayer, J. – Kalbhenn, J. (2021) Masse und Macht – Auf der Suche nach Regeln für digitale Kommunikationsplattformen. *ZUM – Zeitschrift für Urheber- und Medienrecht*, p. 323 – 329.
- Bayer, J. (2020): [High-impact hate speech by persons of authority: a lower threshold needed? *Acta Juridica*](#), Vol. 60. No. 3. September.
- Bayer, J. (2020). Double harm to voters: data-driven micro-targeting and democratic public discourse. *Internet Policy Review*, 9(1). <https://doi.org/10.14763/2020.1.1460>.
- Bayer, J. (2016) European Data Protection Regulation. *Journal of Law Teachers* Vol 6 (2), 2016. ISSN 2331-1580. Published by Law Centre-I, Faculty of Law, University of Delhi.
- Bayer, J. (2010) Regulation of Mobile Internet with the Aim to Protect Children in Japan and in the European Union. In: *Rendészeti Szemle (Law Enforcement Review)*, Vol.LVIII./1, p. 96-119.
- Bayer J. (2010) Regulatory Reasons and Consequences of the Success of Mobile Phone Internet in Japan. In: *Jel-Kép (Journal of Communication)*, 2009, December.
- Bayer, J. (2010) How the new media act restricts press freedom in Hungary/[Az új médiatörvény sajtószabadságot korlátozó rendelkezései](#). In: *Médiakutató*. Vol.XII/1. 1-8.
- Bayer, J. (2010) Public Service Television in a Changing Technological and Legal Environment, in Sapio B., Raycheva L. and Urban A. (Eds.) (2010), "Digital Television: Emerging Markets and Challenges for Policy Making", Special Issue of *Communication, Politics and Culture*, 2010, Vol. 43, No. 2, pp. 6-23.
- Aizu, I. - Bayer, J (2009) The state of play in Japanese telecommunication competition. Beyond Network Neutrality. *Telecommunications Journal of Australia*. Volume 59, No. 2, July 2009. 25.1-25.25.

Books and policy papers with ISBN

- Bayer, J. - Grimme, Chr. (2024 forthcoming) *From Code to Conscience: Exploring Human Rights and Ethics in Multidisciplinary AI Education*. Springer. 1-196. (Accepted for publication)
- Bayer, J. – Holznagel, B. – Korpisaari, P. – Woods, L. (2021) (eds) [Perspectives on Platform Regulation. Concepts and Models of Social Media Governance Across the Globe](#). *Nomos*.
- Bayer, J. – Holznagel, B. – Lubianiec, K. – Pintea, A. – Schmitt, J. B. – Szakács, J. – Uszkiewicz, E. (2021) [Disinformation and propaganda: impact on the functioning of the rule of law and democratic](#)

[processes in the EU and its Member States - 2021 update](#). A study requested by the European Parliament's Special Committee on Foreign Interference in all Democratic Processes in the European Union, including Disinformation (INGE)

Bayer, Judit - Bárd, Petra (2020) [Hate speech and hate crime in the EU and the evaluation of online content regulation approaches](#). Study for the European Parliament, Policy Department C: Citizens' Rights And Constitutional Affairs. 2020. ISBN 978-92-846-6902-8 | doi:10.2861/28047

Bayer, J. - Bitiukova, Natalija, Bárd, Petra, Szakács, Judit, Alemanno, Alberto, Uszkiewicz, Erik (2019) [Disinformation and propaganda – impact on the functioning of the rule of law in the EU and its Member States](#). Study for the European Parliament Policy Department C: Citizens' Rights and Constitutional Affairs. 2019. ISBN: 9789284646395^[SEP]

Bayer, J. (2019) [Between Anarchy and Censorship](#). Public discourse and the duties of social media. CEPS Papers in Liberty and Security in Europe. ISBN 978-94-6138-725-7

Bayer, J - Polyák, G. - Urbán, Á: Media Law in Hungary (2019). International Encyclopedia of Laws, Kluwer. December 2012, 2015, 2018.

Majtényi, L. - Bayer, J (2017) [Információs jog I](#). (Information Law), Miskolci Egyetem, university coursebook.

Bárd, P. - Bayer, J (2016) A comparative analysis of media freedom and pluralism in the EU Member States Brussels: European Parliament (EP), 2016. 185 p.^[SEP] (ISBN:978-92-846-0032-8).

Bayer, J (2007) Liability of Internet Service Providers for Third Party Content (2007). A comparative analysis with policy recommendations. VUW Law Review Special Edition. Wellington, New Zealand, 2007. 1-109.

Book Chapters:

Bayer, J. (2021) [Rights and Duties of Online Platforms](#). In.: Perspectives on Platform Regulation. (ed. by Bayer, J. – Holznagel, B. – Korpisaari, P. – Woods, L.) Nomos.

Bayer, J. – Holznagel, B. – Korpisaari, P. – Woods, L. (2021) [Introduction](#). In.: Perspectives on Platform Regulation. (ed. by Bayer, J. – Holznagel, B. – Korpisaari, P. – Woods, L.) Nomos.

Bayer, J. – Holznagel, B. – Korpisaari, P. – Woods, L. (2021) Conclusions: Regulatory Responses to Communication Platforms: Models and Limits. In.: Perspectives on Platform Regulation. (ed. by Bayer, J. – Holznagel, B. – Korpisaari, P. – Woods, L.) Nomos.

Bayer, J. (2020): [Disinformation and its Certain Regulatory Approaches](#). Landesanstalt für Medien, NRW. Düsseldorf.

Bayer, J. (2019) The illusion of pluralism. Regulatory aspects of equality in the new media. In: Trappel, Josef (ed): Digital Media Inequalities. Policies against divides, distrust and discrimination. Nordicom, Göteborg. 2019. 127-140.

Policy papers and other relevant publications:

Bayer, J. – Katsirea, I. – Batura, O. – Holznagel, B. – Harmann, S. – Lubianiec, K. (2021) [The fight against disinformation, and the right to freedom of expression - an update](#). A study requested by the European Parliament's Committee on Civil Liberties Justice and Home Affairs.

Bayer, J.-Kalbhenn, J. (2020) [Legal review of the draft Federal Act on Measures to Protect Users on Communications Platforms \(Kommunikationsplattformen-Gesetz – KoPI-G\)](#) by the Republic of Austria. Legal Review for the Organization for Security and Co-operation in Europe (OSCE). 15 October 2020.

Blog entries:

Bayer, Judit; Cseres, Kati: [Without Enforcement, the EMFA is Dead Letter](#): A Proposal to Improve the Enforcement of EMFA, VerfBlog, 2023/6/13, DOI: [10.17176/20230613-231137-0](#).

Bayer, Judit: [Medienfreiheit als europäische Tradition](#): Geschichte und Notwendigkeit des geplanten Europäischen Medienfreiheitsgesetzes (EMFA), Verfassungsblog, 2023/5/19, DOI: [10.17176/20230519-140457-0](#)

Bayer, Judit: [Missing Freedom Act](#), Verfassungsblog, 2022/9/15, DOI: [10.17176/20220915-230335-0](#)

- Bayer, J. (2021) [Policies and measures to counter disinformation in Germany: the power of informational communities](#). Heinrich Böll Stiftung - Commentary.
- Bayer, J. (2021) [New EU rules on political advertising: Here you go, read the fine print](#). INFORRM's blog. 30. Nov. 2021.
- Bayer, J. (2021) [The Power of Softness: the Trump decision of the Facebook Oversight Board](#). INFORRM's blog. 11 May, 2021.
- Bayer, J. (2021) [Germany: New law against right-wing extremism and hate crime](#). INFORRM's blog. 24 April, 2021.
- Bayer, J. (2020) [Die rechtlichen Grundprinzipien für künstliche Intelligenz](#). Institut für Informations-, Telekommunikations- und Medienrecht.
- Bayer, J. (2020): [Hate Speech in Political Communication](#). Blogsite of the Institute for Legal Studies of the Hungarian Academy of Sciences Centre of Excellence.
- The Stop Soros legislative package of Orban. (2018) on: mediaLAWS, [Law and Policy of the Media in a Comparative Perspective](#).

Conference and public presentations (most relevant, 2016-2023):

- 2023, 7-8 September, Goethe University of Frankfurt am Main: The Regulation of Disinformation. European Policy: Aims and Legal Basis.
- 2023, 5 June, University of Münster: [Workshop on the DSA and the Disinformation Code. New Standards for Journalistic Content?](#) New Standards for Political Ads: DSA, Code and Regulation.
- 2023, 10 Mai, University of Münster: Symposium Oeconomicum Münster (36.): Ethische und Rechtliche Herausforderungen der KI.
- 2023, 28 March, Leibnitz Institut für Medienforschung (Hans Bredow Institut): SLAPP Directive.
- 2023, 24 April, University of Jena: Liken, Teilen, Regulieren – Die Zukunft der Plattformregulierung: Hass im Netz als Herausforderung für die Content-Moderation.
- 2023, 28 March, Leibniz Institute, Media Lunch Talk (online). The Problem of SLAPP and the challenges of definition and of regulation.
- 2022, 8-9 December, Antwerpen, University of Antwerpen: The Background of EU's Regulatory Approach to Online Hate speech . @antidote Expert Workshop on Evidence-Based Cyberviolence Policy in Europe.
- 2022, 24-25 November, Trier (online), Academy of European Law: Online Hate Speech: Legal and Policy Developments. Focus on the draft Digital Services Act. Update on hate crime regulation in the EU.
- 2022, 23 November, Budapest (online), Hungarian Academy of Science: [The war in Ukraine and its consequences](#). Disinformation at War. (in Hungarian).
- 2022, 11 November, Berlin: 25th Anniversary of the Institute for Information, Telecommunication and Media Law. Medienvielfalt und kommunikative Chancengleichheit zwischen dualer Rundfunkordnung und digitaler Plattformökonomie. Safeguarding Media Freedom in Europe.
- 2022, 3 November, Bochum: CAIS-RAILS workshop. In search of a balance between the goals of democracy and human rights – and innovation.
- 2022, 13 October, (online) ECREA Communications Law and Policy Section pre-conference session: Harms and Standards in Content Platform Governance. Balancing individual rights and societal interests around disinformation.
- 2022, 6 October, (online) UNESCO MUNUCCLE program: Online disinformation, and the fight against it in the EU.
- 2022, 20-24 June 2022, Trier (online), Academy of European Law: Summer Course on the Rule of Law in the European Union. Safeguarding media freedom and pluralism to uphold the rule of law.
- 2022, 9 June, Nijmegen: Symposium 'The role of courts and access to justice in the digital era', Radboud University Nijmegen: Use of AI in the criminal procedure.
- 2022, 21 March, Brussels (online), Landesvertretung NRW bei der EU: Klagen als Schikane - Schutz vor SLAPP-Klagen in Deutschland und Europa.

- 2022, 9 March, Berlin (online): Webinar at the RAILS Society: Perspectives of platform regulation: the use of AI in the context of content curation.
- 2022, 4 February, Istanbul (online): Keynote Speech at the [Resilience](#) Research Project Conference: European Regulatory Approach to Online Hate Speech.
- 2022, 3-4-5 February, Münster (online): AI Decisionmaking, Conference at the University of Münster: Content Ranking Regulatory Approaches.
- 2022, 20 January, Madrid (online): Final Conference of the GENHA Project (Hate Speech, Gender, Social Networks And Political Parties): European Regulatory Approach to Online Hate Speech.
- 2021, 25 November, Moscow (online) Lomonosov University Conference 'International Online Digital Economy and Law Conference on The role of AI and digital technologies in achieving the SDGs: legal issues'. Title: Perspectives of Platform Regulation.
- 2021, June, Berlin: Weizenbaum Conference: Platform Regulation Models. Opposing ends of the spectrum.
- 2021, 11 May, Münster: Bayer, J. -Holznagel, B: [TP Algorithmization](#): The role of algorithms in disinformation and its tackling
- 2021, 13 April, Brussels (online), INGE Committee of the European Parliament: Reporting on the research on disinformation and propaganda - an update.
- 2021, February: ELSA (The European Law Students' Association): Hate Speech and Discrimination in the Light of Intersectionality.
- 2020, 15 December: Lunchtime Seminar of the Law School Münster: Media Pluralism in Hungary.
- 2020, Oct-2021 May: Workshop Series: Hate Speech and Platform Regulation. Hosted by ITM Münster.
- 2020, June 30-July 16 (Geneva): 6-day long [WHO Global Infodemiology conference](#): How infodemics affect the world & how they can be managed: moderator and co-author.
- 2019, 15 October, Münster: Panel Discussion "Major Challenges Facing the Constitution". Institut für Informations-, Telekommunikations- und Medienrecht (ITM), Münster. Im Rahmen der Projekt "Future Constitution"
- 2019, 24 September, Düsseldorf: Internal Workshop of the North-Rhein Westphalen Media Authority: Disinformation.
- 2019, 20 June, Sofia, CEECOM Conference: The normative conditions of fair political discourse in social media platforms.
- 2019, 21 March, Brussels: [European Parliament LIBE Committee, Presentation](#) of the research report "[Disinformation and propaganda...](#)"
- 2019, 7 March, Budapest: CEU-CMDS-CEPS Engage Fellowship Closing Event: Media freedom and pluralism, in the context of populism and the rule of law.
- 2019, 21 February: Brussels: CEPS Ideas Lab: The situation of the rule of law in Hungary.
- 2019, 7 February, Pristina, Kosovo: The situation of media and the rule of law in Hungary.
- 2019, 26 January, Budapest: Hungarian Communication Society: Public Sphere. "Publicity of the new media"/Az újmédia nyilvánossága. Metropolitan University, Budapest.
- 2018, 30 May, Szeged (Hungary): CEECOM Annual Conference. Could publication through platform providers be regarded as a human right? Szeged.
- 2018, 30 May, Szeged (Hungary): CEECOM Annual Conference. The Protection of Media Freedom at the European Level. Szeged.
- 2018, 23 May, Budapest: ICA Preconference: The Pop-Culture of Political Communication. Central European University.
- 2018, 16 January, Budapest: Central European University, CMDS Public Lecture: Between Market and Human Rights: Media Pluralism and Democracy Under Threat in the EU (Bayer J. - Bárd P.)
- 2017, June, Brussels, European Parliament LIBE Committee Hearing. Presentation of the Study "A comparative analysis of media freedom and pluralism in the EU Member States".
2017. 8 June, Brussels: European Media Law Conference: "The Protection of Media Freedom at the European Level".
- 2016, 1-2 December, Koppenhagen: Pluralism and Freedom in the Media.
- 2016, 9 November London: 'Freedom and Diversity on the Internet: Liability of Intermediaries for Third Party Content'. Event: 'Restricted and Redacted: Where now for human rights and digital

information control?' Venue: Information Law and Policy Centre at the Institute for Advanced Legal Studies (IALS) in London.

2016, 1 July, Wrocław: "(R)Evolution of Europe's Press". Commentator.

2016, 15 April, Budapest: Media in Third Wave Democracies: Media Pluralism in Europe.

Conference of the Euromedia Research Network